

BARNSELY METROPOLITAN BOROUGH COUNCIL

This matter is not a Key Decision within the Council's definition and has not been included in the relevant Forward Plan

CABINET: 23rd October 2013 Report of the Assistant Chief Executive - Finance, Property & Information Services

CAPITAL PROGRAMME UPDATE 2013/14 – 2015/16 FOR QUARTER ENDING 30 SEPTEMBER 2013

1. Purpose of Report

- 1.1 The purpose of this report is to bring to the attention of Members, the Authority's capital programme position as at 30th September 2013 for the three year period 2013/14 to 2015/16.

2. Recommendations

2.1 **It is recommended that:**

- (i) the variation in scheme costs requiring approval as shown in Appendix 1A amounting to a decrease of £0.5M be approved;**
- (ii) the position on the 2013/14 – 2015/16 capital programme be noted;**
- (iii) Executive Directors be required to report separately into Cabinet on major capital projects anticipated to exceed budgeted resources;**
- (iv) the budget virement of £0.4M as identified at paragraph 4.32 be approved.**

3. Introduction / Background

- 3.1 The report initially focuses on the total estimated cost of the Authority's capital programme, identifying all variations in scheme costs from the previously approved position as at June 2013.
- 3.2 The total cost of the programme is then compared to the latest overall resource envelope to arrive at a forecast outturn for 2013/14 and an estimate of the capital programme position for the following two years.
- 3.3 Attention is drawn to significant issues that have arisen during the period including a general update on major programmes and initiatives (Appendix 1A).

4. Authority Overview

- 4.1 The latest estimated total cost of the Authority's capital programme is £170.3M. There are currently no reported funding problems across the programme. Over the life of the programme, there are also up to £1.4M of

resources that have not yet been allocated to schemes as explained within the body of the report.

Table 1A: Summary of Planned Payments

	2013/14 £ M	2014/15 £ M	2015/16 £ M	Total £ M
Planned Payments June 2013	77.541	54.209	29.708	161.458
New Schemes:				
Approved	7.134	1.349	-	8.483
Requiring Approval	0.181	-	-	0.181
Variation in Scheme Costs:				
Approved	1.030	-0.116	-	0.914
Requiring Approval	-0.695	-0.002	-	-0.697
Scheme Re-phasing	-12.143	6.121	6.022	-
Scheme Slippage	-1.280	1.280	-	-
Total	71.768	62.841	35.730	170.339

Development, Environment & Culture Capital Programme

Directorate Overview

- 4.2 Planned payments within the Development, Environment and Culture Directorate total £45.9M, with £29.7M expected in 2013/14. Actual expenditure to date for 2013/14 is £5.8M.

Within Environmental Services, major schemes include Capitalised Planned Maintenance, Closed Landfill Sites, Cross Dearne Route, Flooding and Drainage, The Local Sustainable Transport Fund, Local Transport Plan, Waste PFI and the Vehicle Replacement Programme.

Schemes included in Culture & Regulation are Experience Barnsley, Allotments, Parks Refurbishment, Locke Park Tower, Newcomen Engine, Worsbrough Changing Rooms and Culture Car Park Capacity.

Within Development, schemes include Urban Centre Infrastructure, Barnsley Markets, Housing Market Renewal, Green Corridor, Local Authority Investment Plan, Gypsy Sites, the Goldthorpe Empty Homes Scheme, Disabled Facilities Grant and Baden Street Regeneration.

Within the programme, there is a balance of resources yet to be allocated of £0.9M. This, in the main, relates to Section 106 monies (£0.8M) and allotment monies (£0.1M) that have not yet been allocated to specific schemes.

Variation in Planned Payments

- 4.3 Overall planned payments have increased by £6.1M from the position reported in June 2013, explained as follows;

New Schemes (£7.2M)

- 4.4 This includes the following significant new schemes.

Capitalised Planned Maintenance (£3.300M)

The costs of these schemes were previously charged to the revenue budget initially and capitalised at the year end. The creation of this scheme formalises the approach.

LTP A61 Quality Bus Corridor (£0.819M)

This is the continuation of the scheme to improve traffic flow around the Wakefield Road/Burton Road junction.

LTP Cross Dearne Route Cortonwood (£0.419M)

A scheme funded by Sustrans and LSTF to enable the diversion of the Trans-Pennine Trail at Cortonwood where it crosses the entrance to the retail park. The new route will provide a safe route for pedestrians, cyclists and equestrians.

LTP Better Bus Area Fund (£0.280M)

This funding will enable a number of junction and highway improvements to alleviate congestion on key bus routes.

LTP Little Don Cycle Route (£0.100M)

A DfT funded project for the creation of a new cycling route between Sheffield and Winscar reservoir near Dunford Bridge, 1 of 4 new cycling routes designed to improve access to the Peak District National Park. The route crosses and runs parallel to the proposed route to the 2014 Tour de France cycle race.

Street Lighting Structural Replacements (£0.260M)

This will be used to fund column replacements based on a risk based assessment. Work commenced in August 2013. A further funding offer may be available from the Green Investment Bank and this will be considered once further details are available.

Baden Street Regeneration (£0.499M)

This scheme is to undertake the regeneration of Baden Street, Worsbrough Bridge, as part of the ongoing implementation of the Worsbrough masterplan. A total of 8 dwellings will be refurbished and brought into use. Those held within the Housing Revenue Account (5 dwellings) will be let as rented social housing whilst those held within the General Fund (3 dwellings) will be sold, via shared ownership, for owner occupation by first time buyers.

Closed Landfill Sites Safety Repairs (£0.300M)

The Council has a number of landfill sites for which it has a duty to provide aftercare. Through capital new starts, £0.300M has been made available to enable suitable monitoring and maintenance of these sites to avoid any risks to the public.

Elsecar Building 2 Restoration (£0.250M)

This is for renovation works to Building 2 at the Elsecar Heritage Centre to comply with listed building and health and safety requirements. This will bring the premises back into use for rental purposes. Discussions to progress the scheme are ongoing with NPS.

Culture Car Park Capacity (£0.100M)

This is for planned improvements to car park provision at Cannon Hall and Worsbrough Mill to increase capacity. The Highways Service is currently preparing designs.

Interim Maintenance for Expanding Slag Reduction (£0.100M)

Work commenced in August 2013 on two sites at Dodworth and Redbrook. This will begin to repair minor roads where expanding steel slag has been identified as a problem.

Disabled Facilities Grant (£0.167M)

Additional funding was approved by the DCLG towards the end of the 2012/13 financial year. This grant is not ring-fenced and was approved for DFG related costs, as part of the additional capital new starts process for 2013/14.

Rights of Way Improvement Plan (£0.280M)

This scheme was approved as part of capital new starts and is an extension of the 5 year Rights of Way Improvement Plan approved in 2008/09, with the aim of continuing the improvements to the rights of way network, particularly around the proposed route of the 2014 Tour de France.

Dearne North East Section 106 (£0.187M)

Approval was granted for the Dearne North East Section 106 improvements to be carried out in 2013/14. These improvements involve a Millennium Green cleanup, repairs, resurfacing and additional play equipment, Brierley Park path repairs and improvements plus the provision of a multi use games area within the North East ward.

Dearne North Section 106 (£0.109M)

Approval was granted for the Dearne North Ward Section 106 improvements to be carried out in 2013/14. These improvements involve new playground equipment and a skating / biking facility at the Doncaster Road recreation ground plus security fencing and anti flooding measures at Claycliffe Road.

Variation in Scheme Costs (-£1.1M)

- 4.5 Estimated costs on existing schemes have decreased by £1.1M since the June 2013 reporting update. The main variations are summarised below:

LTP Maintenance (-£1.033M)

Funding has been transferred from the LTP Maintenance block scheme to support the Integrated Transport Programme and the Economic Plan Experience Barnsley external works, including adjacent town centre streets. This transfer was approved via the LTP cabinet report (Cab 11.9.13/9.5).

LTP Integrated Transport (£0.118M)

This is additional support for Integrated Transport schemes coming from LTP Maintenance, as referred to above. This is an umbrella term for a number of schemes targeting the strategic aims of the South Yorkshire Integrated Transport Plan.

Penistone Market (-£0.105M)

The scheme was finalised last financial year and the under-spend has been transferred to Corporate Resources.

Re-phasing (-£6.467M)

- 4.6 A number of schemes have been re-phased from 2013/14 to future years:

Waste PFI Facility Construction (-£5.760M)

This represents a capital contribution on service commencement and will not be required until the summer of 2015, when the facility is due to open.

Urban Centre Infrastructure (-£0.709M)

Delays have occurred due to the final scheme approval from DCLG and the Highways & Engineers internal design team prioritising work on Barnsley Pals Centenary Square (Experience Barnsley) at the expense of the UCI Scheme.

Major Projects and Initiatives

A61 Quality Bus Corridor (£0.819M)

- 4.7 Land negotiations with tenants, Wickes and their landlord have now been completed. Accommodation works in Wickes car park were also completed along with statutory diversions. Works are substantially complete with only signal works remaining.

Barnsley Civic & Mandela Gardens (£0.635M)

- 4.8 Commercial settlement around the final contract payment to ISG has been agreed and paid. The litigation claim against the architects (ATA) is currently ongoing.

Barnsley Markets Project (£7.996M)

- 4.9 The funding in the current programme covers Compulsory Purchase Order costs (£6.502M), development costs (£0.307M), public realm works (£0.650M) and market stall relocation costs (£0.537M). Discussions are currently underway with potential investors with a view to securing the development finance to commence construction.

Better Bus Area Fund (£0.280M)

- 4.10 The DfT awarded South Yorkshire £4.9M for the Better Bus Area Fund project. The project pulls together a number of measures designed both to alleviate existing congestion and to facilitate planned future growth in the county. The proposal includes 3 main elements: Smart Ticketing, various infrastructure projects and better traffic management through the use of automated management tools. The 2013/14 Barnsley project targets highway and junction improvements to reduce congestion on key routes.

Closed Landfill Sites Safety Repairs (£0.300M)

- 4.11 New funds have been made available to enable suitable monitoring and maintenance of these sites to avoid any risk of harm to the public. Schemes identified so far include investigation of gas and leachate issues

at Cudworth North Landfill, installation of monitoring equipment and the renewal of the extraction system at Stairfoot landfill and works to assess the risks to allotment users situated on the old landfill site at Pogmoor.

Disabled Facilities (£2.075M)

- 4.12 These grants provide adaptations to private dwellings to enable disabled residents to stay in their homes and retain their independence.

Experience Barnsley (£1.723M)

- 4.13 The museum has had 45,000 visitors since its opening and has received an extremely positive response from the public. Planned payments include contract retentions, fees and minor residual works to be agreed with the Heritage Lottery Fund (HLF).

Flooding and Drainage (£0.602M)

- 4.14 The funding has been carried forward from 2012/13 for Environment Agency funded schemes, at various locations. A sum of £0.114M is in place to finance the solution required at Darfield and £0.274M for Bolton-on-Dearne.

Goldthorpe – Empty Homes (£2.256M)

- 4.15 Almost £1M has been obtained from the DCLG to deal with empty homes issues in the Goldthorpe area and in line with the funding bid, was matched with £1M of Council funds contained within the existing Housing Capital Programme. Delivery of the programme is ongoing but outputs are behind the agreed profile. Work is ongoing to resolve a number of complex delivery issues which will be the subject of a further Cabinet report.

Housing Market Renewal (HMR) (£0.771M) & Green Corridor (£0.075M)

- 4.16 The available funding has come to an end, but has been managed across financial years to enable projects to be finalised or seen through to completion. This includes funding for acquisitions, demolitions and public realm works in Goldthorpe, as previously agreed. The Green Corridor schemes are also coming to an end and will be completed within the funds available.

Local Authority Investment Plan (£0.715M)

- 4.17 This is another scheme that is coming to an end, where funding has been managed over a number of financial years. Schemes including acquisitions at Worsbrough Common and Elsecar are being finalised. The balance of funds available will be spent on empty homes, which will result in additional New Homes Bonus. Some funds will also be used as match funding for Disabled Facilities Grants and ERDF bids, if approved.

Local Sustainable Transport Fund (£0.901M)

4.18 The DfT awarded South Yorkshire £24.598M for the LSTF main bid. The name of the project is “A sustainable journey to work” and the 3 aims of the project are to:

- facilitate and encourage sustainable commuting;
- enable employers to reach wider labour markets; and
- help achieve higher business productivity.

Progress to date has seen the delivery of:

- extension of the Intelligent Transport System network of ANPR cameras, CCTV and VMS;
- the car park for the Elsecar Station Park and Ride scheme; and
- schemes to mitigate delays caused by parked vehicles and other obstacles in Hotspot locations.

Work on the ground was completed on 1km new walking and cycling routes in the Dearne to complement and add to the network already been completed by the LSTF key component project, as described above.

This year sees further work on cycling routes within the Dearne Valley and other strategic employment areas.

LTP Integrated Transport Plan (£1.467M)

4.19 This funding from DfT is allocated to the SY Integrated Transport Authority to deliver the priorities within the SY Local Transport Plan as agreed by the 4 SY Authorities and SYPTE.

The schemes to be delivered in 2013/14 cover:

- Public Transport / Congestion Schemes, SY Intelligent Transport System, Safer Routes to School, Town Centre Public Realm, Road Safety Schemes, Social Inclusion (Dropped / Tactile Crossings), Aids to Pedestrian Movement, New Footways, Traffic Management and Cycling.

Further details are set out in the Local Transport Capital Programme 2013/14 report (Cab.11.9.2013/9.5).

LTP Maintenance (£3.822M)

4.20 Local Transport funding from DfT comes in 2 blocks, the Integrated Transport Block as described above and the Maintenance Block. The Maintenance Block is allocated direct to the Council to address its roads and footways maintenance programme as set out in Appendices 10 - 13

of the Local Transport Capital Programme 2013/14 report (Cab.11.9.2013/9.5).

Newcomen Engine (£0.445M)

- 4.21 The conservation architect and the lead engineer have been appointed. It is anticipated that the main works package will commence in January 2014. There is some slippage in the timeline due to the requirement for additional surveys to be carried out but this has been agreed with the funders (HLF).

Parks Refurbishment (£0.551M)

- 4.22 A number of schemes aimed at improving parks and open space sites across the Borough, including Dearne Valley skate park (£0.159M). The Section 106 funding towards the former Fleets Public House in the Old Town Ward was completed in July 2013.

Waste P.F.I. Construction & Purchase of Land (£6.018M)

- 4.23 This scheme represents a contribution to Rotherham M.B.C. for land to be used for the Waste P.F.I. facility at Bolton Road (£0.258M), together with a potential capital contribution at service commencement for the cost of the P.F.I. facility (£5.760M). This has been made on value for money grounds as this will reduce the annual unitary charge for use of the facility.

Urban Centre Infrastructure (£3.000M)

- 4.24 The project has been approved by DCLG and we are now in contract. Work has commenced on the tender documents and it is anticipated that the scheme will be out to tender by the end of October 2013. The project will start on site in February 2014 and take approximately 12 to 14 months to complete. A Cabinet report is due to be submitted shortly, requesting additional match funding to enable the expansion of the project to include Market Hill & Church Street, following a request from DCLG to identify project expansion.

Vehicle Replacement Programme (£4.559M)

- 4.25 Vehicle procurement will be made within the context of the Future Council. As with previous replacement programmes, vehicles will be procured under funding arrangements of between 3 and 8 years. A funding review exercise is undertaken at the point of purchase to determine the best financing option for each vehicle i.e. leasing or purchasing.

Waste Bins Replacement (£0.300M)

- 4.26 This scheme is for the replacement of household bins, in accordance with the agreed policy.

Ongoing Financial Issues

- 4.27 As previously reported, the Civic capital scheme is coming to a conclusion. The scheme is fully funded, assuming that savings and an insurance claim are both forthcoming. To the extent that these are not realised, there will be a funding shortfall on the capital programme that will need to be addressed.
- 4.28 The Fleet Manager is looking at the vehicle replacement programme for the next two years, taking into account service requirements, age of vehicle and so on. The ongoing effects of reductions in the fleet as a result of the Future Council exercise are being closely monitored, which may affect the current and future capital requirements.

Housing Capital Programme

Overview

- 4.29 Planned payments within the Housing Capital Programme total £92.1M, with £21.7M expected in 2013/14. Actual expenditure to date is £6.1M.

Major schemes include Barnsley Homes Standard Schemes (£54.9M), New Build (£8.7M), Planned Replacement Programme (£6.8M), Major Adaptations (£6.1M) and District Heating (£3.0M).

There is a balance of resources yet to be allocated of £0.250M in 2015/16. This relates to revenue resources that have not yet been allocated to specific schemes.

Variation in Planned Payments

- 4.30 Planned payments have increased by £0.3M from the position reported in June 2013, as explained in the paragraphs below:

New Schemes (£0.5M)

- 4.31 This includes the following significant new schemes.

Single Property Acquisitions (£0.292M)

Five properties are to be acquired for rental purposes funded by Berneslai Homes surpluses.

Community Refurbishment Scheme (£0.211M)

The additional approval will deliver environmental works to complement the Decent Homes works previously undertaken on the Bellbrooke Estate,

Darfield. The programme is being delivered in conjunction with Barnsley Community Build and Barnsley College as partners and includes boundary walls, fencing, drop kerbs, off road parking and hard and soft landscaping where appropriate.

Variation in Scheme Costs (-£0.2M)

- 4.32 Estimated costs on existing schemes have decreased by £0.231M since the June 2013 reporting update. The main variations are summarised below:

Worsbrough Baden Street Regeneration (-£0.231M)

Following approval from Cabinet Report (Cab 17.7.2013/7.2) and an agreement between Berneslai Homes and Strategic Housing, both the public and private sector parts of the scheme are to be jointly managed under the Development capital programme scheme (refer to paragraph 4.4). Plans have been transferred to reflect this decision.

Budget Virement

Single Property Extensive Structural Repairs (£0.406M), Void Replacements (-£0.263M), Rewires Responsive (-£0.076M) and Community Centre Rewires (-£0.067M)

Cabinet approval is sought for a virement of £0.406M from the Void Replacements, Rewires Responsive and Community Centre Rewires budgets, which are forecast to under-spend, to the Single Property Extensive Structural budget. This budget is mainly used to fund the increased numbers and larger cost works in void properties. This increase is due to welfare reform and particularly the under occupation charge as tenants seek to downsize together with the improvement of newly acquired dwellings which is also funded from this budget.

Re-phasing (-£5.7M)

- 4.33 A number of schemes have been re-phased from 2013/14 to future years:

Barnsley Homes Standard (-£3.717M)

Following negotiations by NPS with contractors, adjustments have been made to a large number of old year schemes pending final accounts. The latest information from NPS indicates that outturn costs will be lower than anticipated. Savings will be used to support the 2014/15 programme.

New Build (-£0.975M)

It was originally planned that the two new build schemes at Gilroyd and Wombwell would be on site in November 2013. However, the pre-planning consultations led to a two month delay in the planning process.

Major Adaptations (-£0.500M)

This re-phasing relates to Major Adaptations works budget realignment due to anticipated demand levels.

District Heating Plant Planned Renewal (-£0.235M)

During this financial year, priority has been given to completing the very large onsite Biomass and Ground Source Heat Pump schemes. The budget for general district heating works has been moved to support the 2014/15 programme.

Major Projects and initiatives

Barnsley Homes Standard (£54.940M)

- 4.34 The 2013/14 programme includes seven approved schemes, five are on site and two are at the advanced preworks preparation stage. The 2014/15 and 2015/16 address list has been published on the Berneslai Homes web site. Over a five year period around 4,700 dwellings will receive works designed to keep them maintained at the Government's Decency Standard. The works will be undertaken by Berneslai Homes' stock maintenance partners, Kier Building Maintenance and Berneslai Homes Construction Services.

New Build (£8.723M)

- 4.35 Saville Road, Gilroyd now has been granted planning permission and the procurement process is underway. It is hoped that Roy Kilner Road Wombwell will be approved at the October Planning Committee meeting. The Gilroyd scheme should be on site in February 2014, with Wombwell shortly afterwards.

Feasibility works on further sites in Worsbrough Common and Hoyland are being progressed. These will be submitted for planning approval later this year and, if successful, will be on site in Spring 2014.

District Heating (£2.960M)

- 4.36 The planned works to four Biomass installations have progressed on site and are nearing completion. Further schemes will be developed to replace older and worn out fossil fuel boiler plant over the period 2014/17.

Conversion of Sheltered Schemes Heating System to Heat Pumps (£1.896M)

- 4.37 Approval was granted in 2011/12 and 2012/13 to convert five sheltered housing sites from coal district heating to ground sourced heat pumps. Works at all five schemes, Church Street Flats, Thurnscoe, Willowcroft, B.O.D, Woodhall Flats, Darfield, Parkside and Sunrise Manor, Hoyland are progressing well, however an electrical supply issue at Church Street Flats, Thurnscoe has led to some unforeseen delays.

A further separate scheme for Pendon House ground source heat pumps has been approved in 2013/14 and the works have been procured with Henry Boot. Works have now commenced on site and are progressing satisfactorily.

Ongoing Financial Issues

- 4.38 Capital expenditure continues to be monitored in line with the approved 30 year capital business plan. The plan is currently being updated.

Children, Young People and Families Capital Programme

Directorate Overview

- 4.39 Planned payments within the Children, Young People and Families Directorate total £13.0M, with £9.8M expected in 2013/14. Actual expenditure to date is £3.8M.

Within the programme, there is a balance of resources yet to be allocated totaling £0.2M. This balance of funding relates, in the main, to specific grant funding allocated to Children, Young People and Families which is ring-fenced for schools and is comprised of the following:

- Devolved Formula Capital / School DFC Contributions (£0.110M) - DfE grant allocation to the LA and is required to be delegated directly to schools to fund building improvements, repairs, ICT and refurbishment. Current grant conditions allow this grant to be carried forward over 3 years. The grant will be allocated in accordance with school priorities and assist towards the shortfall in DFC contributions towards the BSF programme.
- Integrated Children's Services & Contact Point Grant (£0.046M) - ICT related grants from DfE, which have been earmarked to fund the replacement and / or upgrade of the Children Social Care system.

Variation in Planned Payments

- 4.40 Overall planned payments have increased by £1.3M from the position reported in June 2013, explained as follows;

New Schemes (£1.0M)

4.41 This includes the following significant new schemes.

Aiming High - Short Breaks (£0.155M)

This scheme is designed to support the development and provision of innovative personalised short breaks for disabled children and their families after school, at weekends and during school holidays and is funded from the ring fenced Short Breaks for Disabled Children Capital grant.

Additional School Places (£0.810M)

Further school extensions and remodeling to facilitate increasing pupil numbers at the following primary schools:

- Lacewood (£0.060M) - remodeling of a KS1 classroom to accommodate an additional 10 pupils moving through the school. Work will start on site October 2013 half term and is estimated to be completed in December 2013; and
- Kings Oak (£0.750M) - a two classroom extension to accommodate an additional 70 pupil places. This scheme is still in the planning stages with an estimated start on site in May 2014.

Variations in Scheme Costs (£0.4M)

4.42 Estimated costs on existing schemes have increased by £0.4M since the June 2013 reporting update. The main variations are summarised below:

Mapplewell Roof (-£0.059M)

The cost of this scheme was reduced following several trials on repairing sections of the roof. The original budget to replace the whole roof was no longer needed and therefore has been redirected to fund additional costs of other roofing schemes in the programme.

Greenfield Roof (£0.065M)

Following receipt of the tender, the original budget identified to fund the roof scheme was insufficient. The scheme was retendered to exclude the hall roof and the revised tender was still £0.065M higher than the original new starts budget.

The additional costs will be contained within the roof allocation and is mainly funded from the reduced Mapplewell roof scheme. The Greenfield Roof (excluding the hall roof) will be completed in 2013/14. The school hall roof will be deferred until 2014/15.

Shawlands Admissions (£0.053M)

Following receipt of the tender, the original new starts budget identified was insufficient, therefore the specification was reduced and the scheme retendered to reduce the additional costs. Whilst the tender was reduced the cost still required additional funding. The additional costs will be contained and managed within the CYPF funding programme and funded mainly from the reduction of other extension schemes costs.

Building Schools for the Future (BSF) (£0.358M)

This increase relates to contract variation costs and is explained further in paragraph 4.47 BSF major projects and initiatives.

Slippage (-£0.1M)

- 4.43 The scheme below has slipped into 2014/15.

Churchfield Heating (-£0.100M)

The heating system in the school was due to be replaced over the summer 2013. During early discussions with the school it became apparent that refurbishment of 2 existing classrooms had to take place over the same summer holiday period. With this in mind, and taking into account that there were further condition works taking place at the school, it was determined by NPS that there would be too many contractors on site to manage the health and safety element of works. It was agreed to defer the heating distribution works until the summer 2014, where it could be completed without compromising other projects.

Major Projects and Initiatives

Priority Condition Works (£2.100M)

- 4.44 Eradicating priority condition defects identified in building condition surveys and other emergency issues. These schemes also include work to reduce the Council's carbon footprint. These condition works are summarised as follows:

- Boiler / Heating / Water Replacements (£0.357M);
- Electrical Rewiring Renewal (£0.358);
- Roofing / Windows (£0.684M);
- Building improvements (£0.618M); and
- Internal Dilapidation – Kitchens (£0.080M).

Of the above priority condition works, £1.166M relates to capital new starts, approved as part of the 2013/14 Service & Financial Planning process. The remainder relates to slippage from existing schemes.

Health & Safety / Emergency Works (£0.590M)

- 4.45 This comprises a programme of health and safety works that relate to Asbestos Containing Materials (ACMs) to comply with Health & Safety Executive (HSE) requirements, as well as safeguarding internal failures.

Work to reduce the health & safety risks may result in full or partial closures and major disruptions to schools, children's centres early year's settings and caretakers' houses. The programme of works for 2013/14 includes £0.200M of kitchen ventilation systems to bring school meal kitchens up to standard, resurfacing the access drive and footpaths at Richard Newman, heating replacements to eradicate asbestos at a number of schools and remodelling storage areas at Thurlstone Primary to ensure the main circulation corridor can be used as the key fire escape route.

Additional School Places (£2.720M)

- 4.46 Within the Borough, there are several areas where pupil place shortfalls are more acute than others. These include the Central Area, spreading out from the Town Centre to Wombwell and the Dearne.

The Worsbrough admission scheme will start on site January 2014, with an estimated completion date of January 2015; it will provide an additional 210 pupil places. The continuation of the 3 phase scheme at Shawlands which will initially provide a two class foundation unit, is due for completion February 2014.

Admission schemes at Hoylandswaine and Cherrydale were both completed September 2013.

Building Schools for The Future (BSF) – All Phases (£2.623M)

- 4.47 The capital build phase of the BSF programme is now complete and all 11 ALC's are fully operational. Final accounts are still being negotiated for the two Phase 1 Design & Build schools. An increase of £0.157M to these budgets is currently forecast to capture contract variation costs such as asbestos. The remaining capital spend has increased by £0.201M due to contract variations which relate to ad-hoc spend passed through to individual schools.

There are no major financial issues at this time although there remains a risk and uncertainty around whether £20M expected future receipts from land sales will materialise at the forecasted values and timeframes. Currently the plan assumes receipts of £6.3M during 2013/14, £8.7M in 2014/15 and the balance of £5M in 2016/17.

Ongoing Financial Issues

- 4.48 There are no major issues in the Children, Young People and Families Directorate at the time of this report that will have an ongoing effect in future years.

Adults and Communities Capital Programme

Directorate Overview

- 4.49 Planned payments within Adults and Communities total £2.9M, all profiled to be spent in the current financial year. Actual expenditure to date is £0.4M.
- 4.50 Available resources currently amount to £3.0M, resulting in a balance of resources yet to be allocated of £0.1M. The full balance relates to specific funds allocated to Adult Services which have been earmarked for investment in the development and extension of the current electronic solution for the management and monitoring of service delivery within the Learning Disability Service. This has been approved in principle and is currently with IT to consider from a systems perspective.
- 4.51 There are currently no immediate or potential significant funding issues with any of the approved schemes within the capital programme.

Variation in Planned Payments

- 4.52 Within the Adults and Communities capital programme there are no scheme variations to report since the June 2013 position.

Major Projects and Initiatives

Customer Services Project (£1.839M)

- 4.53 The review of customer facing processes across all Directorates has commenced and currently focuses on high volume service areas where greatest benefit can be realised from redesign and the application of enabling technologies. Some delays in the procurement and implementation of the new technology solutions have been experienced, however, actions are in place to resolve this.

Ongoing Financial Issues

- 4.54 There are no major issues in the Adults and Communities Directorate at the time of this report that will have an ongoing effect in future years.

Corporate Services Directorate Capital Programme

Directorate Overview

- 4.55 Planned payments within the Corporate Services Directorate total £16.4M, with £7.4M expected in 2013/14. Actual expenditure to date for 2013/14 is £2.0M.

Variation in Planned Payments (£1.1M)

- 4.56 Overall planned payments have increased by £1.1M from the position reported as at June 2013.

Variation in Scheme Costs (£1.1M)

- 4.57 Estimated scheme costs have increased by £1.162M since the June 2013 reporting update. The main variations are summarised below:

Economic Plan - Experience Barnsley (£1.144M)

The additional Experience Barnsley scheme costs were approved as part of the Local Transport Plan Report (Cab 11.9.2013/9.5). The supplementary funding will cover the costs of phase 3 works plus the additional external works relating to phase 1.

Slippage (-£1.1M)

- 4.58 A number of schemes have slipped into 2014/15.

Economic Plan - Strategic Business Plan (-£1.102M)

The Strategic Business Plan scheme slippage is to reflect the revised project plans following the commissioning of Benell Investments. Benell Investments will provide support to the Council to progress the development of the potential strategic business parks proposed in the Local Plan. The commission is for the period September 2013 to March 2015.

In terms of advancing the development of three Business Parks, discussion are progressing on two with the respective land owners / developers and funding submissions have been made to the Sheffield City Region Investment Fund (SCRIF). In addition, DfT Pinch Point funding has been secured for the signalisation of M1 Junction 37 which is an integral part of the required infrastructure to bring forward new development in this area of the Borough.

Major Projects and Initiatives

Acquisition of Leasehold No.s 1-17 Shambles Street (£0.703M)

- 4.59 This scheme relates to the acquisition of the leasehold interests in No.s 1 to 17 and the demolition of the vacated premises. These are required to facilitate the proposed development of the Shambles Street area. With the exception of the Citizens Advice Bureau (CAB) and Court Services which are still to be relocated, all properties have been acquired by agreement. Work is ongoing to relocate the CAB and Court Service. Delays are being experienced in the relocation of the Court Service as they seek alternative accommodation.

Industrial Estates Refurbishment (£0.834M)

- 4.60 This scheme is for the refurbishment and upgrade of existing industrial units within the Council's portfolio. The sale proceeds from the disposal of Carlton Industrial Estate are being utilised to fund this programme.

Economic Plan

Experience Barnsley – External Works (£2.388M)

- 4.61 The external work to the public open space site are now complete and the new water feature is now operational. The third phase involves transforming the streets adjacent to the Town Hall: Church Street, Shambles Street and St Marys Place. In addition, it is planned to resurface the carriageway and footways along Wellington Street and undertake environmental improvements to the grassed area adjacent to Mandela Gardens.

Goldthorpe Master Plan (£6.120M)

- 4.62 The school project is progressing satisfactorily and is being actively managed on P2. Delivery timescales are tight and there are a number of delivery issues the project team are actively managing.

The final properties on the site for the new school have been demolished leaving a cleared site. A compulsory purchase order has been served to secure ownership of very small pieces of unregistered land. The build contract for the school has been advertised and the short listing process has commenced with NPS. Navigate Academies Trust and BMBC have also engaged their solicitors to start legal work on the transfer of the school and a planning application for the site is being finalised for submission.

Ongoing Financial Issues

- 4.63 There are no major issues in the Corporate Services Directorate at the time of this report that will have an ongoing effect in future years.

5. Capital Programme: A Comparison of Expenditure and Resources

Overall Position

- 5.1 The latest overall position for the Authority's capital expenditure and resources for 2013/14 – 2015/16 is shown in Table 2 below:

	2013/14 £M	2014/15 £M	2015/16 £M	Total £M
Planned Payments	71.768	62.841	35.730	170.339
Resources (incl Carry Forward)	-72.874	-62.841	-35.980	-171.695
Overcommitment / Balance of Resource (-)	-1.106	0.000	-0.250	-1.356
<i>Comprised of:</i>				
Resources not yet allocated	-1.106	0.000	-0.250	-1.356
Unfunded scheme expenditure	0.000	0.000	0.000	0.000
	-1.106	0.000	-0.250	-1.356

- 5.2 Table 2 shows that, in overall terms, there is currently estimated to be a net balance of resources on the programme of up to £1.4M as described within the body of the report.

Unallocated Resources

- 5.3 Within the Children, Young People and Families Directorate capital programme, there are £0.156M of unallocated resources. The analysis of this is contained within the body of the report (para 4.39 refers). Options are currently being considered to utilise this funding.
- 5.4 Within the Adults & Communities Directorate capital programme, there are £0.100M of unallocated resources. This balance of funding relates to specific funds allocated to Adult Services in previous financial years and mainly relates to Social Care Capital grant (para 4.50 refers).
- 5.5 Within the Development capital programme, there are £0.850M of unallocated ring-fenced resources, including £0.763M of Section 106 monies received from developers and £0.085M relating to earmarked capital receipts for allotments. Plans are currently been drawn up to utilise this resource in accordance with the specific conditions attached to each funding source.
- 5.6 Within the Housing capital programme, there are £0.250M of resources awaiting allocation in 2015/16. Reports allocating these resources to individual housing areas within the Barnsley Homes Standard programme will be submitted to Cabinet in due course.

5.7 The overall capital programme position is further analysed between Directorates in Table 3 with resources analysed at Appendix 2:

Table 3: Cumulative Forecast Position by Directorate				
	2013/14	2014/15	2015/16	Total
	£M	£M	£M	£M
Directorate				
Children Young People & Families	-0.156			-0.156
Adults & Communities	-0.100			-0.100
Development	-0.850			-0.850
Corporate Services	Balanced Position			
Housing			-0.250	-0.250
Cumulative Overspend/Underspend (-)	-1.106	0.000	-0.250	-1.356

6. Financial Implications

- 6.1 The total cost of the Authority's capital programme is estimated at £170.3M. There are no major funding problems across the capital programme at this time.
- 6.2 In addition, there are currently unallocated resources totalling £1.4M over the life of the programme. Plans are currently under review to utilise these balances although it should be noted that the ring-fence has been removed on some of these resources, meaning that some of these could now be used for whatever purpose the Council deems appropriate.

7. Risk Management Implications

- 7.1 The delivery and achievement of major projects, partnerships and programmes is recognised as a key risk in the Council's Strategic Risk Register (SRR), together with the achievement of a balanced budget. Current controls and further actions are shown in the SRR in order to achieve this, particularly the need to monitor and review the implications for the Council's Medium Term Financial Strategy. The submission of the Capital Programme update report to Cabinet is part of these control procedures.
- 7.2 In addition, all of the Council's major projects have individual risk registers which are reviewed and updated by lead officers on a regular basis. Any significant issues arising are reported upon, as necessary.
- 7.3 The current balance of resources of £1.4M will be monitored and reported upon in future Capital Programme update reports.

8. List of Appendices

8.1 This report includes the following appendices:

- Appendix 1 – Analysis of the capital programme by Directorate;
- Appendix 2 – A summary of the capital programme's resources by resource type.

9. Background Papers

9.1 Capital programme working documents and associated working papers are available for inspection in the Finance, Property & Information Services Directorate.

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Date: 29/10/2013

CAPITAL PROGRAMME MONITORING
2013/14 – 2015/16

(a) **Financial Implications**

The Assistant Chief Executive Finance, Property & Information Services has been fully consulted on the content of this report.

(b) **Employee Implications**

There are no employee implications.

(c) **Legal Implications**

There are no legal implications.

(d) **Policy Implications**

See body of report.

(e) **Local Members**

See body of report.

(f) **Health and Safety Considerations**

There are no health and safety considerations.

(g) **Property Implications**

See body of report.

(h) **Implications for Other Services**

See body of report.

(i) **Implications for Service Users**

See body of report.

(j) **Communication Implications**

There are no implications in this area.

(k) **Risk Implications**

See body of report.